# Anti-Predatory Lending Database Semi-Annual Summary Report May 1, 2017



# Governor Bruce Rauner Secretary Bryan Schneider Department of Financial and Professional Regulation

#### **ABOUT THE INFORMATION IN THIS REPORT**

THIS REPORT IS BASED ON STATISTICAL INFORMATION FROM THE ANTI-PREDATORY LENDING DATABASE ("APLD") PURSUANT TO 765 ILCS 77/70. THE APLD WENT INTO EFFECT ON JULY 1, 2008.

## Illinois Department of Financial and Professional Regulation

Bryan Schneider

Secretary

#### Office of the Secretary

BRUCE RAUNER
Governor

May 1, 2017

Governor Bruce Rauner 207 State House Springfield, IL 62706

Illinois General Assembly State House Springfield, IL 62706

Dear Governor Rauner & Members of the General Assembly:

As required by Section 70(k) of the Residential Real Property Act, enclosed is the Department's semi-annual report detailing certain findings regarding the Anti-Predatory Lending Database Program. We are grateful for the opportunity to provide you this report. If you have any questions, please do not hesitate to contact me at (312) 814-2837 or Bryan.Schneider@Illinois.Gov.

Very truly yours,

Bryan A Schneider

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#### Summary of Anti-Predatory Lending Database (APLD) Program

- Loans that trigger the APLD's counseling requirement continue to be offered in the program area and represent approximately 0.7% of all loans entered into the APLD. Loans that trigger the counseling requirement include adjustable rate, interest-only and negative amortization loans, as well as loans with points and fees exceeding 5% of principal, and loans with prepayment penalties.
- Product offering trend data suggests the APLD's counseling requirement has deterred loan originators from offering loans with predatory or exotic characteristics.
- On average, it takes 1.14 *fewer* days to close a loan *with* counseling than to close a loan *without* counseling (calculated since program inception on July 1, 2008). This differential has been steadily decreasing from a high point of 8 days *longer* in 2010.
- Since the program's inception, a total of 6,896 loans required borrower counseling. Of these, 3,818 (55%) loans were closed, and 3,078 (45%) were not closed. In comparison, for *all* loans registered with the APLD since inception the closing rate was 56%.
- The APLD has facilitated timelier licensing renewals, enhanced data accuracy, and enforcement actions by the Illinois Department of Financial and Professional Regulation (IDFPR).
- APLD data has supported investigations and disciplinary actions by enabling IDFPR to uncover fraudulent lending activity, unlicensed activity, unregistered loan originators, unreported branch offices and unreported changes of a licensee location.
- IDFPR examiners routinely access the database's reporting capabilities to analyze data in real time. This has enhanced examination capabilities. Reports from the APLD are required for all examinations and have been used to support findings and ratings.
- IDFPR has found no evidence that the APLD restricts responsible mortgage lending in the four-county program area.

#### APLD FACTS AT A GLANCE<sup>1</sup>

(Cumulative to date since program inception on July 1, 2008)

- Loans registered with the APLD: 956,354
- Loans closed: **538,457**
- Borrowers requiring counseling: 10,047
- Borrowers requiring counseling by county: Cook (9,276); Kane (278); Peoria (59); and Will (434)
- Loan types requiring counseling:<sup>2</sup>
  - Interest Only Loans: 2,396
  - Negative Amortization Loans: 709
  - Loans with Points and Fees Exceeding 5%: 884
  - Loans with Prepayment Penalty: 2,695
  - Adjustable Rate Loans: 1,027
- Loans requiring counseling that had loan terms changed after counseling: 22,237
- Actively licensed mortgage brokers/loan originators who have entered loans into the APLD: 8,094

#### **Investigations and Other Regulatory Actions Based on APLD Information**

During the April 2017 reporting period (October 1, 2016 – March 31, 2017), 5 investigations and enforcement actions resulted from information obtained from the APLD. These actions involved:

- Mortgage banking licensees (2)
- Mortgage loan originators (1)
- Title agents (2)

Statistics for each county can be found in the table on page 9.

The total number of loans reflected in this section does not match the total number of borrowers requiring counseling because individual mortgage loans often have more than one borrower, borrowers may have chosen not to attend counseling (and thus not proceeded with the loan), or the loan may have contained multiple counseling triggers.

#### Types of Non-Traditional Mortgage Products Being Offered and Lending Trends

The regularity of non-traditional mortgages being offered in the market has remained steady this past reporting period. These types of mortgages include: interest-only loans, negative amortization loans, pre-payment penalty loans, adjustable rate loans with initial terms of three years or less and loans with points and fees exceeding 5%. Loan terms such as these constitute "triggers," such that counseling is mandatory.

The APLD allows IDFPR to track lending trends. During the reporting period (October 1, 2016 – March 31, 2017), the APLD data reflected a 19.6% decrease in the number of loans registered with the APLD. There were 67,046 vs. 83,445 (last reporting period) loans registered in the APLD, indicating a sizable reduction in lending activity. Refinancing activity decreased by 23.8% while purchases were off by 20.9%. First time home buyer activity decreased 18%. Purchases for primary residences and first time homebuyer purchase activity was off significantly versus last reporting period. New data further shows a 5% increase in the number of borrowers requiring counseling during the reporting period. A 6% increase in the number of loans that require counseling in contrast to a 19.6% reduction in loans registered in the database confirms the industry continues to increase originations of predatory loan programs where counseling is required.

Again, for three consecutive reporting periods, there were no loans containing pre-payment penalties registered. This is a result of recent federal legal requirements applicable to certain aspects of mortgage lending. However, loans containing 3 of the other five counseling "triggers" continue to be registered at an increased pace, despite the fact that loans registered this period decreased considerably. A listing of the number of loans that were offered in each "trigger" category may be found on pages 8-9 of this report. The leading types of lending requiring counseling was points and fees exceeding 5%, up 13%, followed closely by Negative Amortization Loans, which decreased by 4%.

The mortgage and real-estate markets show a lot of volatility. Mortgage interest rates remain very low while real-estate prices rise. Mortgage lenders are still showing resistance in originating loans. Freddie Mac recently reported that cash out refinances was 45% of all home loan refinancing in the last quarter of 2016, calling it either a financial tool for homeowners or a harbinger of trouble on the horizon. It's likely the number of loans requiring counseling will continue to increase. Stated loan activity is reported to still be on the upswing and is not currently among the counseling standards that trigger the APLD's counseling requirement.

APLD data from the reporting period continues to contradict the common assertion that mortgage loans containing unfavorable or non-traditional terms are no longer being originated. The APLD program is an effective tool to track exotic loans and also provides helpful counseling for borrowers to better understand the terms of the loan product. The APLD enables borrowers to make informed decisions on whether to utilize exotic loan products.

# IDFPR Utilization of APLD Data to Combat Mortgage Fraud, Predatory Lending, and Other Questionable Practices

IDFPR regularly uses APLD data to generate leads and verify and investigate potential lending-related violations. For example, during the reporting periods, title escrow servicers are routinely found engaging in improper practices. Such practices included closing loans with certificates of exemption when a certificate of compliance was required, failing to recognize that counseling should have taken place and creating fraudulent certificates. As a result, in each case the closing agent failed to enter the required data at the closing, depriving the borrower of the protection afforded by the closing agent's scrutiny of the final loan terms. Some loans are closed with no data entry by either the originator or closing agent by utilizing a certificate of exemption. It was also discovered that certain licensees were not aware of the improper closing procedures and failed to adequately audit their files post-closing.

All APLD entries in which housing counselors have indicated "Indicia of Fraud" are investigated. IDFPR personnel often interview the counselor, loan originator, seller, and/or borrower. Subject files are requested from loan originators for review. Files are also reviewed for counselor comments such as "Close to Cannot Afford" and "Cannot Afford."

IDFPR requires licensees to submit a monthly report of loan repurchase demands. IDFPR routinely reviews these files and compares them to data that was entered into the APLD to ensure full compliance with lending laws and regulations. The files are reviewed for practices such as fraudulent documentation, misrepresented income and fraud as to occupancy.

IDFPR analyzes data regarding properties resold for a higher price within 10 days to search for illegal "flipping."

IDFPR routinely tracks the APLD for loans in which payment-to-income ratios are greater than 40%. Debt-to-income ratios are also tracked. Loans found to contain excessive ratios will result in an IDFPR audit to determine whether the lender failed to verify the borrower's ability to repay the loan, as required by law.

Inaccurate data entry by loan originators had been a recurring problem. This compromised the integrity of the data available to IDFPR and diminished the usefulness of the database. Enforcement actions have resulted in the increased accuracy of the data being entered. A report has been created which allows administrators of mortgage licensees to monitor the data input of their loan originators. As a result of IDFPR scrutiny, the incidences of inaccurate data has declined significantly.

Custom reports are generated on a regular basis at the request of IDFPR, examiners, investigators, and the APLD team when specific information is required.

#### **Other Initiatives**

In October 2015 IDFPR successfully implemented an APLD electronic interface that can be integrated into substantially all commercially available mortgage loan origination software. The interface, when integrated, allows Illinois mortgage licensees, both in and out of state, to electronically transfer loan files from their proprietary loan origination systems directly into the APLD database. Previously licensees were required to manually input much of the same loan data into both systems, which resulted in duplicative effort that was time consuming and expensive. The interface was developed at no cost to the state and there is no cost to the industry for its connection. It is the licensees' option and responsibility to integrate the interface into their operating systems. Specifications for the interface were initially distributed to 880 licensees. Several of these licensees have developed, are developing or in the process of developing the interface. Currently the APLD Program is in the process of modernizing and updating the process of data entry into the database. Modernizing and streamlining the Predatory Lending Database Program is intended to make the APLD a better experience for all users without compromising its intended purpose. It is estimated that if all licensees implemented the interface, as many as 55,000 hours of wasted time could be eliminated. In addition to saving time and costs, we anticipate that implementation of the interface will enable our licensees to be more compliant.

### STATISTICAL INFORMATION

Required Data Pursuant to Act:	April 2017 Reporting Period (10/1/16 - 3/31/17)	October 2016 Reporting Period (4/1/16 - 9/30/16)
Loans Registered with APLD <sup>3</sup>	67,046	83,445
Refinancing Primary Residence	24,835	32,599
Purchasing Primary Residence	28,550	36,085
First Time Homebuyers	23,817	29,051
Loans Closed in APLD	35,318	45,886
Borrowers Requiring Counseling	374	356
Loans Requiring Counseling <sup>4</sup>	328	307
Interest Only Loans	44	37
Negative Amortization Loans	123	129
Loans with Points and Fees Exceeding 5%	128	111
Loans with Prepayment Penalty	0	0
Adjustable Rate Loans	73	63
Loans Modified to Avoid Counseling	1,407	1,503
Loans Exempt from APLD	71,248	84,061

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The totals may include loans that are in process or have been abandoned.

The number of loans requiring counseling is often less than the number of borrowers requiring counseling because there may be multiple borrowers per loan.

	April 2017 Reporting Period (10/1/16 - 3/31/17)			
Required Data Pursuant to Act:5	Cook County	Kane County	Peoria County	Will County
Loans Registered with APLD <sup>6</sup>	50,849	6,482	764	8,951
Refinancing Primary Residence	18,670	2,314	299	3,552
Purchasing Primary Residence	20,958	3,110	380	4,102
First Time Homebuyers	17,920	2,463	293	3,141
Loans Closed in APLD	26,073	3,667	360	5,218
Borrowers Requiring Counseling	297	22	15	40
Loans Requiring Counseling <sup>7</sup>	258	19	13	38
Interest Only Loans	38	2	2	2
Negative Amortization Loans	94	7	4	18
Loans with Points and Fees Exceeding 5%	99	7	7	15
Loans with Prepayment Penalty	0	0	0	0
Adjustable Rate Loans	58	5	3	7
Loans Modified to Avoid Counseling	1,054	131	32	190
Loans Exempt from APLD	47,593	4,856	1,301	6,043

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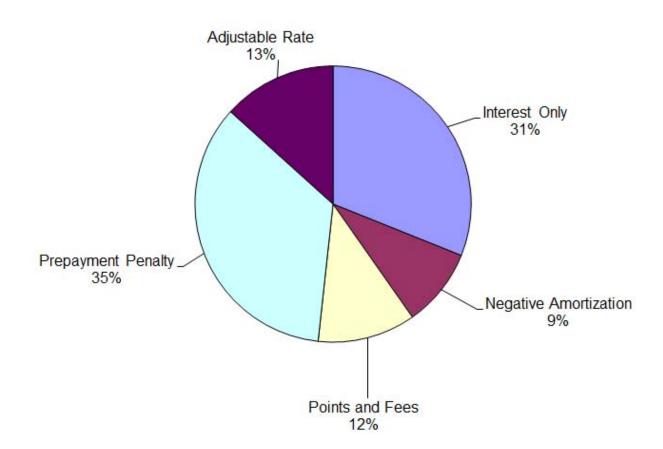
County totals may be lower than the overall totals because some loans do not have county information recorded in the database.

The totals may include loans that are in process or have been abandoned.

The number of loans requiring counseling is often less than the number of borrowers requiring counseling because there may be multiple borrowers per loan.

## **APLD Product Summary**

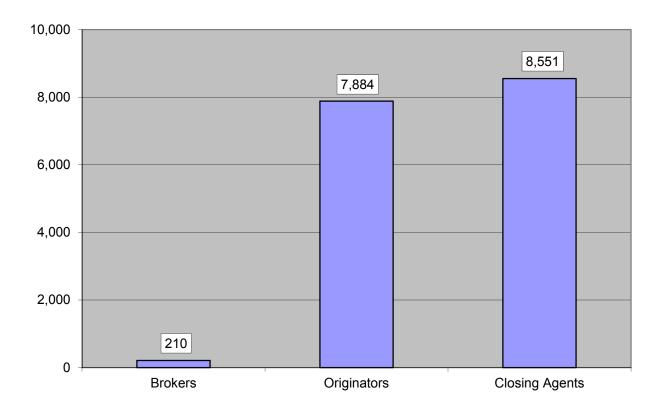
# Types of Loans Triggering the Counseling Requirement (Since program inception)



## **APLD User Summary**

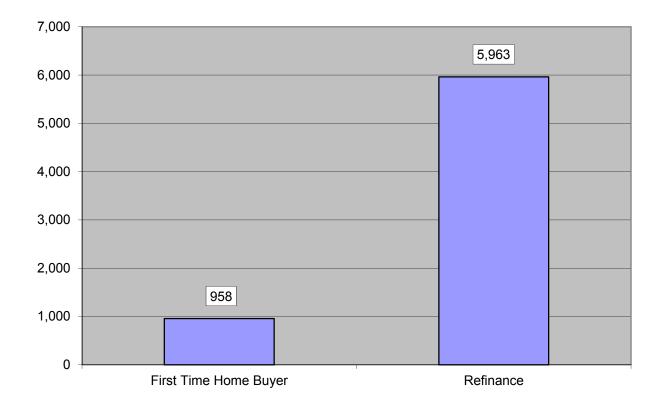
# Number of Individual Brokers, Loan Originators, and Closing Agents with Access to the APLD in the Four County Program Area

(Since program inception)



## **APLD Loan Profile**

The majority of loans requiring counseling are refinances of existing properties. (Since program inception)



## **Summary of Average Time to Closing**

# Counseling requirement decreased time to close by 1.14 days on average. (Since program inception)

